# REPORT OF THE AUDIT OF THE ROCKCASTLE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable George "Buzz" Carloftis, Rockcastle County Judge/Executive
Members of the Rockcastle County Fiscal Court

The enclosed report prepared by Baldwin CPAs, PLLC, presents the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Rockcastle County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements.

We engaged Baldwin CPAs, PLLC to perform the audit of these financial statements. We worked closely with the firm during our report review process; Baldwin CPAs, PLLC evaluated Rockcastle County's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure



#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE ROCKCASTLE COUNTY FISCAL COURT

#### June 30, 2009

Baldwin CPAs, PLLC has completed the audit of the Rockcastle County Fiscal Court for fiscal year ended June 30, 2009. They have issued unqualified opinions on the governmental activities, business-type activities, the discretely presented component unit, each major fund, and aggregate remaining fund information.

#### **Financial Conditions:**

The County had total net assets of \$4,879,957 as of June 30, 2009. In its governmental activities the County had unrestricted net assets of \$309,750 as of June 30, 2009, with total net assets of \$4,763,065. Total net cash and cash equivalents for the business-type activities were \$64,535. The County's discretely presented component unit had total net assets of \$2,365,227, which included cash and cash equivalents of \$358,908 as of June 30, 2009. The County had total debt principal as of June 30, 2009 of \$6,978,129 with \$524,538 due within the next year.

#### **Report Comments:**

2009-01	The Fiscal Court Has A Shortage In The Jail Fund
2009-02	All Invoices Should Be Paid Within Thirty Days As Required By KRS 65.140
2009-03	The Fiscal Court Should Budget All Funds Utilized By The County And Maintain Proper
	Accounting Records
2009-04	Transfers From Restricted Funds Should Be Returned
2009-05	The Deposits Of The Industrial Development Authority Are Not Fully Collateralized
2009-06	The Fiscal Court Lacks Adequate Segregation Of Duties
2009-07	The Industrial Development Authority Lacks Adequate Segregation Of Duties

#### **Deposits:**

The County's deposits were insured and collateralized by bank securities.

The discretely presented component unit's deposits were uninsured and uncollateralized by bank securities or bonds.

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To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable George "Buzz" Carloftis, Rockcastle County Judge/Executive
Members of the Rockcastle County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Rockcastle County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Rockcastle County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Rockcastle County, Kentucky, prepares its financial statements in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Rockcastle County, Kentucky, as of June 30, 2009, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The County has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The budgetary comparison information is not a required part of the basic financial statement but is supplementary information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable George "Buzz" Carloftis, Rockcastle County Judge/Executive
Members of the Rockcastle County Fiscal Court

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rockcastle County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 22, 2010, on our consideration of Rockcastle County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discusses the following report comments:

2009-01	The Fiscal Court Has A Shortage In The Jail Fund
2009-02	All Invoices Should Be Paid Within Thirty Days As Required By KRS 65.140
2009-03	The Fiscal Court Should Budget All Funds Utilized By The County And Maintain Proper
	Accounting Records
2009-04	Transfers From Restricted Funds Should Be Returned
2009-05	The Deposits Of The Industrial Development Authority Are Not Fully Collateralized
2009-06	The Fiscal Court Lacks Adequate Segregation Of Duties
2009-07	The Industrial Development Authority Lacks Adequate Segregation Of Duties

Respectfully submitted,

**Baldwin CPAs, PLLC** Baldwin CPAs, PLLC January 22, 2010

#### ROCKCASTLE COUNTY OFFICIALS

#### For The Year Ended June 30, 2009

#### **Fiscal Court Members:**

George "Buzz" Carloftis County Judge/Executive

John Holbrook Magistrate
Billy R. McKinney Magistrate
Jan Stevens Magistrate
Ralph Allen Magistrate

William Denny Magistrate

**Other Elected Officials:** 

William D. Reynolds County Attorney

James E. Miller Jailer

Norma Houk County Clerk

Teresa Vanzant Circuit Court Clerk

Mike Peters Sheriff

Magaret Offutt Property Valuation Administrator

Billy Dowell Coroner

**Appointed Personnel:** 

Joseph B. Clontz County Treasurer

Patricia Martin Finance Officer



## ROCKCASTLE COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

## ROCKCASTLE COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Pr	imary Governmen	Component Unit		
	Governmental Activities	Business-Type Activities	Totals	Rockcastle County Industrial Development Authority	
ASSEIS					
Current Assets:					
Cash and Cash Equivalents	\$ 3,788,621	\$ 64,535	\$ 3,853,156	\$ 358,908	
Notes Receivable Due					
Within One Year	40,101		40,101		
Total Current Assets	3,828,722	64,535	3,893,257	358,908	
Noncurrent Assets:					
Notes Receivable Due In					
More Than One Year	136,635		136,635		
Capital Assets - Net of Accumula	ited				
Depreciation					
Land	410,000		410,000	1,384,130	
Construction In Progress	121,700		121,700	2,321,032	
Land Improvements	8,542		8,542		
Buildings and Improvements	3,877,047		3,877,047	86,400	
Machinery and Equipment	576,778	16,852	593,630		
Vehicles	412,767	35,505	448,272		
Infrastructure Assets	2,369,003		2,369,003		
Total Noncurrent Assets	7,912,472	52,357	7,964,829	3,791,562	
Total Assets	11,741,194	116,892	11,858,086	4,150,470	
LIABILITIES					
Current Liabilities:					
Bond Payments	190,000		190,000		
Financing Obligations	334,538		334,538	232,708_	
Total Current Liabilities	524,538		524,538	232,708	
Noncurrent Liabilities:					
Bond Payments	1,675,000		1,675,000		
Financing Obligations	4,778,591		4,778,591	1,552,535	
Total Noncurrent Liabilities	6,453,591		6,453,591	1,552,535	
Total Liabilities	6,978,129		6,978,129	1,785,243	
NET ASSETS					
Invested in Capital Assets,					
Net of Related Debt	797,708	52,357	850,065	2,006,319	
Restricted For:					
Debt Service	3,655,607		3,655,607		
Unrestricted	309,750	64,535	374,285	358,908	
Total Net Assets	\$ 4,763,065	\$ 116,892	\$ 4,879,957	\$ 2,365,227	



### ROCKCASTLE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### ROCKCASTLE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2009

		Program Revenues Received					
Functions/Programs Reporting Entity	Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions	
Primary Government:							
Governmental Activities:							
General Government	\$ 3,343,623	\$	11,049	\$	894,922	\$	
Protection to Persons and Property	1,536,284	2	20,584		857,598		
General Health and Sanitation	225,298				227,702		
Social Services	30,972						
Recreation and Culture	131,685						
Roads	957,995				1,208,399		
Interest on Long-term Debt	174,218				150,770		
Total Governmental Activities	6,400,075		31,633		3,339,391		
Business-type Activities:							
Jail Canteen	81,564	9	95,947				
Total Business-type Activities	81,564		95,947				
Total Primary Government	\$ 6,481,639	\$ 12	27,580	\$	3,339,391	\$	0
Component Unit:							
Rockcaslte County Industrial Development Authority	\$ 41,755			\$	1,451,555		

#### **General Revenues:**

Taxes:

Real Property Taxes Motor Vehicle Taxes Occupational Taxes Other Taxes In Lieu Taxes Excess Fees Unrestricted Investment Earnings Miscellaneous Revenues Gain on Sale of Assets Transfer In (Out)

Total General Revenues and Transfers Change in Net Assets

Net Assets - Beginning

Net Assets - Ending

#### ROCKCASTLE COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

**Net (Expenses) Revenues and Changes in Net Assets** 

		ges in Net Ass	
Pr	imary Governme	ent	Component Unit
			Rockcastle County
	<b>Business-Type</b>		<b>Industrial Developmen</b>
Activities	Activities	Totals	Authority
\$ (2,437,652)	\$	\$ (2,437,652)	\$
(658,102)	•	(658,102)	•
2,404		2,404	
(30,972)		(30,972)	
(131,685)		(131,685)	
250,404		250,404	
(23,448)		(23,448)	
(3,029,051)		(3,029,051)	
	14 292	14 292	
	14,383	14,383	
	14,383	14,383	
(3,029,051)	14,383	(3,014,668)	-
			1,409,800
			,,
247,717		247,717	
60,609		60,609	
855,689		855,689	
862,483		862,483	
105,419		105,419	
20,671		20,671	
15,260	369	15,629	3,888
92,690		92,690	14,720
			19,400
52,837	(52,837)		_
2,313,375	(52,468)	2,260,907	38,008
(715,676)	(38,085)	(753,761)	1,447,808
5,478,741	154,977	5,633,718	917,419
\$ 4,763,065	\$ 116,892	\$ 4,879,957	\$ 2,365,227



## ROCKCASTLE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## ROCKCASTLE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	G	Seneral Fund		Road Fund		Jail Fund	Pı	Public roperties rporation Fund
ASSETS	Φ.	60.601	Φ.	12.010	Φ.		Φ.	252 250
Cash and Cash Equivalents Due From Other Funds	\$ 	60,691	\$ 	13,918 50,000	\$		\$	253,370
Total Assets	\$	60,691	\$	63,918	\$	0	\$	253,370
LIABILITIES AND FUND BALANC	CES							
LIABILITES								
Bank Overdrafts	\$		\$		\$	36,966	\$	
Due to Other Funds		50,000						
Total Liabilities	\$	50,000	\$		\$	36,966	\$	
FUND BALANCES								
Reserved for:	_		_		_		_	
Encumbrances	\$	24,286	\$	31,785	\$	50,191	\$	
Unreserved: General Fund		(12 505)						
Special Revenue Funds		(13,595)		32,133		(87,157)		
Debt Service Fund				32,133		(67,137)		253,370
Total Fund Balance (Deficit)		10,691		63,918		(36,966)		253,370
Total Liabilities and Fund Balance	\$	60,691	\$	63,918	\$	0	\$	253,370

# ROCKCASTLE COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2009 (Continued)

Debt Service			Non- Major	Total Governmental			
Fund			Funds	Funds			
\$	3,402,237	\$	95,371	\$	3,825,587 50,000		
\$	3,402,237	\$	95,371	\$	3,875,587		
\$		\$		\$	36,966		
					50,000		
\$		\$		\$	86,966		
\$		\$	9,116		115,378		
	3,402,237		86,255		(13,595) 31,231 3,655,607		
	3,402,237		95,371		3,788,621		
•		•		•			
\$	3,402,237	\$	95,371	\$	3,875,587		

#### Reconciliation of the Balance Sheet - Governmental Funds - To The Statement of Net Assets:

Total Fund Balances	\$	3,788,621
Amounts Reported For Governmental Activities In The Statement		
Of Net Assets Are Different Because:		
Capital Assets Used in Governmental Activities Are Not Financial Resources		
And Therefore Are Not Reported in the Funds.		10,787,073
Depreciation		(3,011,236)
Current Receivables		40,101
Non-current Receivables		136,635
Long-term Debt is Not Due And Payable in the Current Period And, Therefore, Is	Not	
Reported in the Funds.		
Due Within One Year - Bonds, Notes, And Other Principal Payments		(524,538)
Due in More Than One Year - Bonds, Notes, And Other Principal Payments_		(6,453,591)
Net Assets Of Governmental Activities	\$	4,763,065



## ROCKCASTLE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## ROCKCASTLE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	General	Road	Jail	P	Public roperties orporation
	Fund	Fund	Fund		Fund
REVENUES					
Taxes	\$ 1,801,729	\$	\$	\$	
In Lieu Tax Payments	35,096	70,323			
Excess Fees	20,671				
Licenses and Permits	18,687				
Intergovernmental	894,922	1,208,399	711,770		150,770
Charges for Services	11,049		20,584		
Miscellaneous	63,608	7,594	17,911		
Interest	4,277	989	389		8,054
Total Revenues	2,850,039	1,287,305	750,654		158,824
EXPENDITURES					
General Government	934,199				
Protection to Persons and Property	220,711		860,454		
General Health and Sanitation	186,588		000,454		
Social Services	30,972				
Recreation and Culture	109,816				
Roads	100,010	874,100			
Debt Service	1,818,867	239,972			168,350
Capital Projects	1,655,236	235,572			100,550
Administration	328,404	185,295	152,526		
Total Expenditures	5,284,793	 1,299,367	1,012,980		168,350
Excess (Deficiency) of Revenues Over					
Expenditures Before Other	(2.424.554)	(12.050)	(2.52.22.5)		(0.70.6)
Financing Sources (Uses)	 (2,434,754)	 (12,062)	 (262,326)		(9,526)
Other Financing Sources (Uses)					
Financing Obligations Proceeds	1,780,000				
Transfers From Other Funds	1,332,293	226,600	359,016		20,083
Transfers To Other Funds	(654,705)	(226,600)	(106,797)		
Total Other Financing Sources (Uses)	2,457,588		252,219		20,083
Net Change in Fund Balances	22,834	(12,062)	(10,107)		10,557
Fund Balances (Deficit) - Beginning	(12,143)	75,980	(26,859)		242,813
Fund Balances (Deficit) - Ending	\$ 10,691	\$ 63,918	\$ (36,966)	\$	253,370

# ROCKCASTLE COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

Debt Service Fund	Non- Major Funds	Total Governmental Funds
\$	\$ 224,769	\$ 2,026,498 105,419 20,671
	373,530	18,687 3,339,391 31,633
6,407 880	16,248 672	111,768 15,261
7,287	615,219	5,669,328
	73,121	1,007,320
	396,507 38,710	1,477,672 225,298 30,972
	15,258	125,074 874,100
180,712	23,246	2,431,147 1,655,236
	63,696	729,921
180,712	610,538	8,556,740
(172,405)	4 (01	(2.007.412)
(173,425)	4,681	(2,887,412)
4,500,000		6,280,000
177,640	31,000	2,146,632
(1,105,693)	31,000	(2,093,795)
3,571,947	31,000	6,332,837
3,398,522	35,681	3,445,425
3,715	59,690	343,196
\$ 3,402,237	\$ 95,371	\$ 3,788,621



# ROCKCASTLE COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

# ROCKCASTLE COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$	3,445,425
Amounts reported for governmental activities in the Statement of		
Activities are different because Governmental Funds report		
capital outlays as expenditures. However, in the Statement of		
Activities the cost of those assets are allocated over their		
estimated useful lives and reported as depreciation expense.		
Capital Outlay		183,626
Depreciation Expense		(313,889)
The proceeds of receipts of accounts receivable provide current financial		
resources and are reported in this fund financial statement but they are		
presented as a reduction of assets in the Statement of Net Assets.		(7,766)
The issuance of long-term debt (e.g. bonds, financing obligations) provides		
current financial resources to governmental funds, while repayment of principal	al	
on long-term debt consumes the current financial resources of Governmental		
Funds. These transactions, however, have no effect on net assets.		
Financing Obligations		(6,280,000)
Lease and bond principal payments are expensed in the Governmental Funds		
as a use of current financial resources.		
Financing Obligations		2,076,928
Bond Payments		180,000
Change in Net Assets of Governmental Activities	\$	(715,676)



## ROCKCASTLE COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

## ${\bf ROCKCASTLE~COUNTY}\\ {\bf STATEMENT~OF~NET~ASSETS~-PROPRIETARY~FUND~-MODIFIED~CASH~BASIS}\\$

	Business-Type Activities - Enterprise Fund		
	Jail Canteen Fund		
Assets			
Current Assets:			
Cash and Cash Equivalents	\$	64,535	
Total Current Assets		64,535	
Noncurrent Assets:			
Capital Assets:			
Furniture and Equipment		26,288	
Vehicles		118,881	
Less Accumulated Depreciation		(92,812)	
Total Noncurrent Assets		52,357	
Total Assets		116,892	
Net Assets			
Invested in Capital Assets,			
Net of Related Debt		52,357	
Unrestricted		64,535	
Total Net Assets	\$	116,892	



# ROCKCASTLE COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

# ROCKCASTLE COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

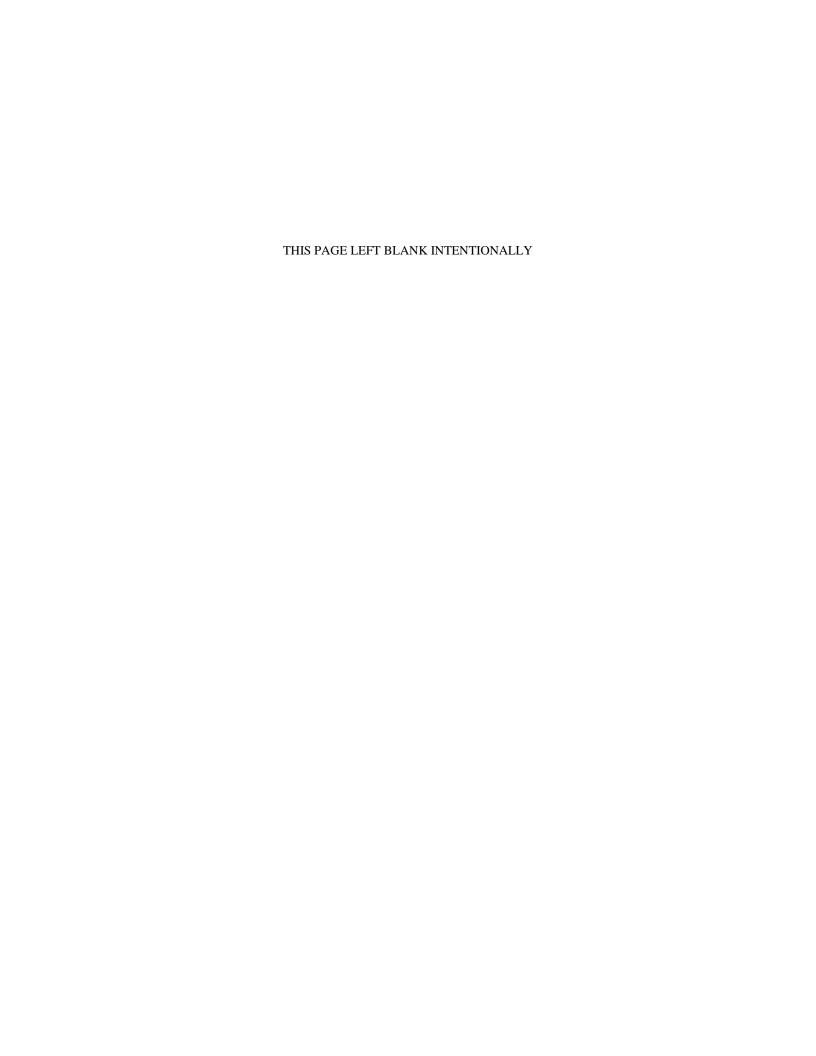
	Act Ent	Business-Type Activities - Enterprise Fund		
		Jail anteen Fund		
Operating Revenues				
Canteen Receipts	\$	95,947		
<b>Total Operating Revenues</b>		95,947		
Operating Expenses				
Cost of Sales		51,377		
Educational and Recreational		4,895		
Supplies		451		
Depreciation		21,710		
Total Operating Expenses		78,433		
Operating Income		17,514		
Nonoperating Revenues				
Interest Income		369		
Other Expenses		(3,131)		
Transfers Out		(52,837)		
<b>Total Nonoperating Revenues</b>		(55,599)		
Change In Net Assets		(38,085)		
Total Net Assets - Beginning		154,977		
Total Net Assets - Ending	\$	116,892		
č				



# ROCKCASTLE COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

# ROCKCASTLE COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Ac	ness-Type tivities - terprise Fund
		Jail Canteen Fund
Cash Flows From Operating Activities		
Receipts From Customers	\$	95,947
Cost of Sales		(51,377)
Educational and Recreational		(4,895)
Supplies		(451)
Net Cash Provided By		
Operating Activities		39,224
Cash Flows From Capital and		
Related Financing Activities		
Purchases of Equipment		(22,003)
Other Expenses		(3,131)
Transfers Out		(52,837)
Net Cash (Used) in		
Capital and Related Financing		
Activities		(77,971)
Cash Flows From Investing Activities		
Interest Earned		369
Net Cash Provided By		
Investing Activities		369
Net Decrease in Cash and Cash		
Equivalents		(38,378)
Cash and Cash Equivalents - July 1, 2008		102,913
Cash and Cash Equivalents - June 30, 2009	\$	64,535
Reconciliation of Operating Income to Net Cash Provided by Operating Activities	_	
Operating Income Adjustment to Reconcile Operating Income To Net Cash Provided By Operating Activities Depreciation Expense	\$	17,514 21,710
		,
Net Cash Provided By Operating Activities	\$	39,224



# ROCKCASTLE COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

June 30, 2009

# ${\bf ROCKCASTLE~COUNTY}\\ {\bf STATEMENT~OF~FIDUCIARY~FUND~NET~ASSETS~-MODIFIED~CASH~BASIS}$

# June 30, 2009

	Agency Fund  Jail Inmate Fund	
Assets		
Current Assets:		
Cash and Cash Equivalents	\$	12,876
Total Assets		12,876
Liabilities		
Amounts Held In Custody For Others	\$	12,876
Total Liabilities		12,876
Net Assets	\$	0

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# ROCKCASTLE COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2009

# Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The County presents its government wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivables are recognized on the Statement of Net Assets, but notes receivables are not included and recognized on the Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets, among other items, are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the County to report capital assets and infrastructure; however, the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

# **B.** Reporting Entity

The financial statements of Rockcastle County include the funds, agencies, boards, and entities for which the County is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as components units if either the County is financially accountable or the organization's exclusions would cause the County's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All others component units are discretely presented.

#### Blended Component Unit

The following legally separate organizations provide their services exclusively to the primary government, and the County is able to impose its will on these organizations. These organizations' balances and transactions are reported as though they are part of the County's primary government using the blending method.

# Note 1. Summary of Significant Accounting Policies (Continued)

#### **B.** Reporting Entity (Continued)

Blended Component Units (Continued)

Rockcastle County Public Properties Corporation

The County has the authority to appoint a voting majority of the Public Properties Corporation's (PPC) Board of Directors. The County also has the ability to approve or modify the PPC's budget; approve or modify rate of fee changes affecting revenues; veto, overrule, or modify decisions of the Board of Directors; or otherwise impose its will on the PPC. In addition, the County is financially accountable for the PPC, legally entitled to the PPC's resources, and legally obligated for the PPC's debt. Financial information for the Public Properties Corporation is blended within Rockcastle County's financial statements.

# Discretely Presented Component Unit

The component unit column in the combined financial statements includes the data of the following organization. It is reported on the Statement of Net Assets and the Statement of Activities in a separate column that is labeled as "Component Unit" to emphasize the organization's separateness from the County's primary government.

Rockcastle County Industrial Development Authority

The Industrial Development Authority (IDA) was established by the Rockcastle County Fiscal Court to retain and recruit businesses and job opportunities within the County. The County provides additional funding to the IDA as needed to carry out the IDA's objectives. The County is financially accountable and legally obligated for any debt incurred by the IDA. Exclusion of this entity as a component unit of Rockcastle County would cause the County's financial statements to be misleading or incomplete. The financial information for the IDA is presented discretely within Rockcastle County's financial statements. All activities of the IDA are accounted for within a governmental fund.

# C. Rockcastle County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Rockcastle County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the County, various cities and special districts within the County, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Rockcastle County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff
- Coroner

# **Note 1.** Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Fiduciary Funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function, 2) operating grants and contributions and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary funds) and whose total assets, liabilities, revenues or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The County may also designate any fund as a major fund.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

# **Note 1.** Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

#### **Governmental Funds**

The government reports the following major governmental funds:

General Fund - This is the primary operating fund of the County. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the County to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - This fund is used to account for the jail expenses of the County. The primary sources of revenue for this fund are reimbursements from the state and federal government, from other counties for housing prisoners, and transfers from other funds. The Department for Local Government requires the County to maintain these receipts and expenditures separately from the General Fund.

Public Properties Corporation Fund - This fund is a legally separate entity established to provide long-term debt service requirements of the County.

Debt Service Fund - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

The government also has the following non-major funds: LGEA Fund, Forestry Fund, 911 Fund, CSEPP Fund, LECP Fund, and Fairgrounds Fund, which are presented as Special Revenue Funds. These funds are used to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3<sup>rd</sup> Saturday in April following the delinquency date.

#### **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the County's enterprise fund are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued after November 30, 1989, unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements or Interpretations.

# Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

#### **Governmental Funds (Continued)**

The government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the County treasurer the receipts and disbursements of the Jail Canteen Fund.

#### **Fiduciary Funds**

Fiduciary funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. The County's agency funds are used to account for monies held by the County in the Jail Inmate Fund for custodial purposes only. Unlike other funds, agency funds report assets and liabilities only; therefore, it has no measurement focus.

The primary government reports the following fiduciary funds:

Jail Inmate Fund - This accounts for funds received from inmates and held until inmates use these funds or are released from custody.

# **Presentation of Component Unit**

The financial statements present the Rockcastle County Industrial Development Authority (IDA) as a major discretely presented unit. Rockcastle County Fiscal Court significant transactions with the IDA for fiscal year ended June 30, 2009 are payments of \$664,214 from the governmental activities.

# E. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the County to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

# **Note 1.** Summary of Significant Accounting Policies (Continued)

#### F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Capi	talization	Useful Life	
	Th	reshold	(Years)	
	-			
Land Improvements	\$	1,500	10-75	
<b>Buildings and Building Improvements</b>	\$	1,000	10-60	
Machinery and Equipment	\$	1,000	2-10	
Vehicles	\$	1,000	10-25	
Infrastructure	\$	1,000	10-60	

# G. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

# H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent County's intended use of the resources and should reflect actual plans approved by the County.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

# **Note 1.** Summary of Significant Accounting Policies (Continued)

# **H.** Fund Equity (Continued)

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the County incurs no liability until performance has occurred on the part of the party with whom the County has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

## I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the County by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the County by July 1.

The County may change the original budget by transferring appropriations at the activity level; however, the County may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

A formal budget was not adopted for the Public Properties Corporation fund because bond indentures and other relevant contractual provisions require specific payments to and from this fund annually and transfers are budgeted in the other funds to comply with these requirements. In addition, a formal budget for the Jail Canteen Fund is not adopted nor is it required by the Department for Local Government.

A formal budget was not adopted for the Rockcastle County Industrial Development Authority because this entity is a component unit of the County and the financial activity is not required to be included in the budget or financial statements of the primary government. The County established this entity as a component unit, which is operated independently of the Rockcastle County. This entity is included as a discretely presented component unit on the County's financial statements.

#### J. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on the criteria the following are considered related organizations of Rockcastle County: the Rockcastle County Ambulance Service and the Western and Eastern Rockcastle County Water Associations.

# Note 2. Deposits

The County and component unit maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County and the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and an official record of the depository institution. These requirements were not met for the component unit, as they did not have a written agreement with the bank.

### Custodial Credit Risk Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 30, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

However, as of June 30, 2009, \$59,789 of the component unit's bank balance of \$358,908 was exposed to custodial risk as follows:

• Unsecured and uncollateralized - \$59,789

# Note 3. Long-Term Receivables

#### A. Western Rockcastle County Water Association

The Rockcastle County has entered into a financing obligation on the behalf of Western Rockcastle County Water Association for the purpose of constructing a water line. The loan was for a period of 20 years at 2.95 percent interest with 40 equal semi-annual payments in the amount of \$12,131 plus fees. The Rockcastle County Water Association has agreed to pay all debt service requirements on the financing obligation. Future payments due to Rockcastle County Fiscal Court are:

Fiscal Year Ended June 30	Principal	Interest & Fees
2010	\$ 21,112	\$ 3,363
2011	21,739	2,694
2012	22,385	2,004
2013	23,051	1,294
2014	23,736	561
Totals	\$ 112,023	\$ 9,916

# Note 3. Long-Term Receivables (Continued)

# B. Rockcastle Ambulance

The Rockcastle County Fiscal Court has entered into a financing obligation on behalf of the Rockcastle Ambulance Service for the purchase of an ambulance. The loan was for a period of 5 years at 4.25 percent interest and matures on June 1, 2012. The Rockcastle Ambulance Service has agreed to pay all debt service requirements on the financing obligation. Future payments due to Rockcastle County Fiscal Court are:

Fiscal Year Ended				
June 30	Principal		Inter	est & Fees
2010	\$	6,094	\$	841
2011		6,353		583
2012		6,624		282
			-	
Totals	\$	19,071	\$	1,706

# C. Rockcastle Ambulance

The Rockcastle County Fiscal Court has entered into a financing obligation on the behalf of the Rockcastle Ambulance Service for the purchase of an ambulance. The loan was for a period of 8 years at 4.25 percent interest and matures on March 20, 2012. The Rockcastle Ambulance Service has agreed to pay all debt service requirements on the financing obligation. Future payments due to Rockcastle County Fiscal Court are:

Fiscal Year Ended June 30	P	rincipal	Inter	est & Fees
2010 2011 2012	\$	7,161 7,542 5,556	\$	691 393 90
Totals	\$	20,259	\$	1,174

# **Note 3.** Long-Term Receivables (Continued)

# D. Rockcastle Ambulance

The Rockcastle County Fiscal Court has entered into a financing obligation on behalf of the Rockcastle Ambulance Service for the purchase of an ambulance. The loan was for a period of 5 years at variable interest rates and matures on August 20, 2013. The Rockcastle Ambulance Service has agreed to pay all debt service requirements on the financing obligation. Future payments due to Rockcastle County Fiscal Court are:

Fiscal Year Ended				
June 30	Principal		Interest & Fees	
2010	\$	5,734	\$	900
2011		5,954		853
2012		6,182		625
2013		6,419		386
2014		1,094		41
Totals	\$	25,383	\$	2,805

# Note 4. Transfer From Restricted Funds

During the fiscal year ended June 30, 2008, the County transferred \$50,000 to the General Fund of restricted monies from the Road Fund. These monies are due back to the Road Fund.

Note 5. Capital Assets

Capital asset activity for the year ended June 30, 2009 was as follows:

Capital asset activity for the year ended Ju	Reporting Entity						
	Beginning						Ending
<b>Primary Government:</b>		Balance	]	ncreases	Decreases		Balance
Governmental Activities:							
Capital Assets Not Being Depreciated:							
Land	\$	410,000	\$		\$		410,000
Construction In Progress		36,586		85,114			121,700
Total Capital Assests Not Being							
Depreciated		446,586		85,114			531,700
Capital Assets, Being Depreciated:							
Land Improvements		13,881					13,881
Buildings and Improvements	4	4,845,192					4,845,192
Machinery and Equipment		1,632,494		98,512			1,731,006
Vehicles		1,060,406					1,060,406
Infrastructure		2,604,888					2,604,888
Total Capital Assets Being							
Depreciated	10	0,156,861		98,512		]	10,255,373
Less Accumulated Depreciation For:							
Land Improvements		(4,184)		(1,155)			(5,339)
Buildings and Improvements		(894,484)		(73,661)			(968,145)
Machinery and Equipment	(	1,049,503)		(104,725)		(	(1,154,228)
Vehicles		(574,694)		(72,945)			(647,639)
Infrastructure		(174,482)		(61,403)			(235,885)
Total Accumulated Depreciation	(2	2,697,347)		(313,889)			(3,011,236)
Total Capital Assets, Being		· .		<u> </u>			
Depreciated, Net		7,459,514		(215,377)		_	7,244,137
Governmental Activities Capital							
Assets, Net	\$ ^	7,906,100	\$	(130,263)	\$ 0		7,775,837
Business-Type Activities:							
Capital Assets, Being Depreciated:							
Machinery and Equipment	\$	21,004	\$	9,394	\$	\$	30,398
Vehicles		102,162		12,609			114,771
Total Capital Assets Being		_					
Depreciated		123,166		22,003			145,169
Less Accumulated Depreciation For:							
Machinery and Equipment		(10,199)		(3,347)			(13,546)
Vehicles		(60,903)		(18,363)			(79,266)
Total Accumulated Depreciation		(71,102)		(21,710)			(92,812)
Total Capital Assets, Being		,					,
Depreciated, Net		52,064		293			52,357
Business-Type Activities Capital	Φ.	50.054	Φ.	202	Φ 0	Φ.	50.055
Assets, Net	\$	52,064	\$	293	\$ 0		52,357

21,710

# ROCKCASTLE COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 2009 (Continued)

# Note 5. Capital Assets (Continued)

Depreciation expense was charged to functions of the primary government as follows:

Total Depreciation Expense - Business-Type Activities

Governmental Activities:	
General Government	\$ 134,771
Protection to Persons and Property	88,612
Recreation and Culture	6,611
Roads, Including Depreciation of General Infrastructure Assets	 83,895
Total Depreciation Expense - Governmental Activities	\$ 313,889
Business-Type Activities Jail Canteen	\$ 21,710

Capital asset activity for the discretely component unit for the year ended June 30, 2009 is as follows:

	Reporting Entity						
		eginning Balance	]	Increases	D	ecreases	Ending Balance
Capital Assets Not Being Depreciated: Land Construction In Progress	\$	585,000	\$	877,130 2,321,032	\$	(78,000)	\$ 1,384,130 2,321,032
Total Capital Assets Not Being Depreciated		585,000		3,198,162		(78,000)	 3,705,162
Capital Assets, Being Depreciated: Buildings Total Capital Assets Being Depreciated		90,000					90,000
Less Accumulated Depreciation For: Buildings		(2,400)		(1,200)			 (3,600)
Total Accumulated Depreciation		(2,400)		(1,200)			(3,600)
Total Capital Assets, Being Depreciated, Net		87,600		(1,200)			 86,400
Capital Assets, Net	\$	672,600	\$	3,196,962	\$	(78,000)	\$ 3,791,562

# Note 5. Capital Assets (Continued)

Depreciation expense was charged to function of the discretely presented major component unit as follows:

Industrial Development Authority	\$	1,200
Total Depreciation Expense - Component Unit	•	1.200
Total Depreciation Expense - Component Ont	Ф	1,200

#### Note 6. Short-term Debt

On July 10, 2008 Rockcastle County Fiscal Court entered into loan agreement with Community Trust Bank for \$250,000. The purpose of this loan was for business expenses. The loan was repaid on June 30, 2009.

On July 10, 2008 Rockcastle County Fiscal Court entered into loan agreement with Citizens Bank for \$250,000. The purpose of this loan was for business expenses. The loan was repaid on June 30, 2009.

On November 26, 2008 Rockcastle County Fiscal Court entered into loan agreement with Peoples Bank of Kentucky for \$250,000. The purpose of this loan was for operating expenses. The loan was repaid on June 30, 2009.

On December 19, 2008 Rockcastle County Fiscal Court entered into a loan agreement with Citizens Bank for \$1,000,000. This loan was renewed on March 24, 2009. This was retired when the County received subsequent lease proceeds in May, 2009.

# **Changes In Short-term Liabilities**

	Beginning Balance	Additions Reductio		Ending Balance	Due Within One Year
Governmental Activities:					
Bank Notes Payable	\$	\$ 1,750,000	\$1,750,000	\$	\$
Governmental Activities Short-term Liabilities	_ \$	\$ 1,750,000	\$ 1,750,000	\$ 0	\$ 0

# Note 7. Long-term Debt

# A. Public Properties First Mortgage Refunding Revenue Bonds, Series 1997

The Rockcastle County Public Properties Corporation issued obligations of \$1,830,000, dated October 1, 1997 and payable in 15 annual installments beginning March 1, 1998 and semi-annual interests payments on the first of March and September at varying rates from 4.60% to 5.90%. The bonds were issued for the purpose of refunding the Series 1991 bonds issued by Rockcastle County Public Properties Corporation. As of June 30, 2009, bonds outstanding were \$695,000. Future principal and interest requirements are:

Fiscal Year Ended June 30	Principal		I	nterest
2010	\$	135,000	\$	31,790
2011		145,000		24,791
2012		150,000		17,340
2013		265,000		6,758
Total	\$	695,000	\$	80,679

# B. General Obligation Refunding Bonds, Series 2007

The Rockcastle County Fiscal Court issued obligations of \$1,325,000, dated April 12, 2007 and payable in 19 annual installments beginning June 1, 2007 and semi-annual interest payments on the first of June and December at varying rates from 4.1% to 4.55%. The Fiscal Court issued the bonds for the purpose of refinancing the Kentucky Area Development Districts Financing Trust Debt, issued for the purpose of refinancing jail renovations and a fire truck for Brindle Ridge Fire Department. As of June 30, 2009, bonds outstanding were \$1,170,000. Future principal and interest requirements are:

Fiscal Year Ended June 30	Principal	Interest
	 r me pur	 <u> </u>
2010	\$ 55,000	\$ 51,762
2011	55,000	49,453
2012	60,000	47,142
2013	60,000	44,622
2014	65,000	42,042
2015-2019	360,000	166,358
2020-2024	425,000	79,585
2025	90,000	4,095
Total	\$ 1,170,000	\$ 485,059

# **Note 7.** Long-term Debt (Continued)

# C. Note Payable - KIA

On June 1, 1994, Rockcastle County borrowed \$364,572 from the Kentucky Infrastructure Authority for the purpose of constructing a water line for the Western Rockcastle Water Association. The loan was for a period of 20 years at 2.95 percent interest with 40 equal semi-annual payments in the amount of \$12,131. The principal balance due at June 30, 2009 was \$112,023.

Fiscal Year Ended June 30	F	Principal	Intere	est & Fees
2010	\$	21,112	\$	3,364
2011		21,739		2,694
2012		22,385		2,004
2013		23,051		1,294
2014		23,736		561
Total	\$	112,023	\$	9,917

# D. Financing Obligation - 911 Dictaphone Lease

In January 1998, Rockcastle County entered into a lease agreement with Fleetwood Financial in the amount of \$17,849 to purchase a dictaphone for 911. Principal and interest at a rate of 7.5 percent is paid annually for a period of 4 years. The principal balance due at June 30, 2009 was \$3,818. Future lease principal and interest requirements are:

Fiscal Year Ended June 30	P1	rincipal	In	terest
2010	\$	3,819	\$	228
Total	\$	3,819	\$	228

# **Note 7.** Long-term Debt (Continued)

# E. Financing Obligation - Ambulance Lease

On August 4, 2008, Rockcastle County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust in the amount of \$30,000 to purchase an ambulance. Principal and interest, at a variable rate, is paid monthly for a period of 5 years. The principal balance due at June 30, 2009 was \$25,383. Future lease principal and interest requirements are:

Fiscal Year Ended June 30	Principal		Interest & Fee		
2010	\$	5,734	\$	900	
2011		5,954		853	
2012		6,182		625	
2013		6,419		386	
2014		1,094		41	
Total	\$	25,383	\$	2,805	

# F. Financing Obligation - 911 System Lease

On March 27, 2000, Rockcastle County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust Program in the amount of \$179,285 to purchase a 911 system. Principal and interest at a variable rate is paid monthly for a period of 10 years. The principal balance due at June 30, 2009 was \$17,356. Future lease principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	Interest		
2010	\$	17,356	\$	1,292	
Total	\$	17,356	\$	1,292	

#### G. Financing Obligation - Boiler Lease

On March 27, 2000, Rockcastle County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust Program in the amount of \$28,755 to purchase a boiler. Principal and interest at variable rates is paid monthly for a period of 10 years. The principal balance due at June 30, 2009 was \$2,755. Future lease principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	Int	terest
2010	\$	2,755	\$	52
Total	\$	2,755	\$	52

# **Note 7.** Long-term Debt (Continued)

# H. Financing Obligation - Land Purchase

On May 18, 2009, Rockcastle County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust Program in the amount of \$2,500,000 to purchase land. Principal and interest at a variable rate is paid monthly for a period of 20 years. The principal balance due at June 30, 2009 was \$2,493,000. Future lease principal and interest requirements are:

Fiscal Year Ended June 30	Principal	Interest
	•	
2010	\$ 84,000	\$ 103,072
2011	84,000	99,520
2012	94,000	95,991
2013	96,000	91,955
2014	96,000	87,964
2015-2019	559,000	373,723
2020-2024	677,000	245,948
2025-2029	 803,000	 89,670
		 _
Total	\$ 2,493,000	\$ 1,187,843

# I. Financing Obligation - Building and Fire Equipment Lease

On January 23, 2003, Rockcastle County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust Program in the amount of \$55,000 to purchase fire equipment. Principal and interest at a rate of 3.96 percent is paid monthly for a period of 15 years. The principal balance due at June 30, 2009 was \$37,128. Future lease principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	Ir	nterest
2010	\$	3,453	\$	1,693
2011		3,604		1,527
2012		3,762		1,352
2013		3,928		1,171
2014		4,100		981
2015-2018		18,281		1,853
Total	\$	37,128	\$	8,577

# **Note 7.** Long-term Debt (Continued)

# J. Financing Obligations - Ambulance Lease

On August 23, 2004 the Rockcastle County Fiscal Court entered into a capital lease agreement with Kentucky Association of Counties Leasing Trust for the purchase of an ambulance. The principal was \$50,000 at an effective interest rate of 4.47 percent for a period of eight years, with principal and interest paid monthly. The principal balance outstanding as of June 30, 2009 was \$20,259. Future principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	In	iterest
2010	\$	7,161	\$	691
2011		7,542		393
2012		5,556		90
Total	\$	20,259	\$	1,174

# K. Financing Obligation - Industrial Development Authority Lease

In January 2006, Rockcastle County began making payments on a lease agreement between the Industrial Development Authority and Kentucky Association of Counties Leasing Trust. Principal and interest at a rate of 2.75 percent is paid monthly. The lease matures on April 20, 2013. The principal balance due at June 30, 2009 was \$43,282. Future lease principal and interest requirements are:

Fiscal Year Ended				
June 30	P	rincipal	I1	nterest
2010	\$	10,518	\$	1,450
2011		11,047		1,058
2012		11,603		648
2013		10,114		211
Total	\$	43,282	\$	3,367

# Note 7. Long-term Debt (Continued)

# L. Financing Obligations - KADD Lease

On June 1, 2007, Rockcastle County entered into a lease agreement with the Kentucky Area Development Districts Financing Trust in the amount of \$340,000 to pay a short-term note at Citizens Bank and to purchase an ambulance for the Ambulance Service. Principal is paid annually and interest, at a rate of 4.25 percent, is paid semi-annually for a period of 5 years. The principal balance due at June 30, 2009 was \$215,000. Future lease principal and interest requirements are:

Fiscal Year Ended June 30	F	Principal	I	nterest
2010	\$	70,000	\$	9,488
2011		70,000		6,513
2012		75,000		3,187
Total	\$	215,000	\$	19,188

# M. Financing Obligations - Fire Truck Lease

On November 13, 2007 the Rockcastle County Fiscal Court entered into a capital lease agreement with Kentucky Association of Counties Leasing Trust for the purchase of a fire truck for the Livingston Fire Department. The principal was \$65,000 at an effective interest rate of 4.56 percent for a period of ten years, with principal and interest paid monthly. The principal balance outstanding as of June 30, 2009 was \$56,124. Future principal and interest requirements are:

P	rincipal	I	nterest
\$	5,560	\$	2,888
	5,845		2,648
	6,145		2,351
	6,460		2,035
	6,792		1,704
	25,322		3,088
\$	56,124	\$	14,714
		5,845 6,145 6,460 6,792 25,322	\$ 5,560 \$ 5,845 6,145 6,460 6,792 25,322

# **Note 7.** Long-term Debt (Continued)

# N. Financing Obligations - Pongo Fire Department Lease

On November 27, 2007 the Rockcastle County Fiscal Court entered into a capital lease agreement with Kentucky Association of Counties Leasing Trust for the construction of the Pongo Fire Department. The principal was \$90,000 at an effective interest rate of 4.871 percent for a period of 20 years, with principal and interest paid monthly. The principal balance outstanding as of June 30, 2009 was \$87,000. Future principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	I	nterest
		•		
2010	\$	3,000	\$	4,039
2011		3,000		3,904
2012		3,000		3,768
2013		3,000		3,632
2014		4,000		3,632
2015-2019		20,000		15,466
2020-2024		26,000		10,503
2025-2028		25,000		3,941
Total	\$	87,000	\$	48,885

# O. Financing Obligations - Road Resurfacing

On June 22, 2009 the Rockcastle County Fiscal Court entered into a capital lease agreement with Kentucky Association of Counties Leasing Trust for the purpose of resurfacing roads. The principal was \$2,000,000 at an effective interest rate of 3 percent for a period of fifteen years, with principal and interest paid monthly. The principal balance outstanding as of June 30, 2009 was \$2,000,000. Future principal and interest requirements are:

Fiscal Year Ended				
June 30	I	Principal	Interest	
2010	\$	100,071	\$	84,190
2011		104,148		77,837
2012		108,391		73,518
2013		112,807		68,887
2014		117,403		64,112
2015-2019		662,781		241,810
2025-2029		794,399		89,583
Total	\$	2,000,000	\$	699,937
				<u> </u>

# Note 8. Changes in Long-term Liabilities

Long-term liability activity for the year ended June 30, 2009, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
<b>Primary Government:</b>					
Governmental Activities:					
Bonds	\$ 2,045,000	\$	\$ 180,000	\$ 1,865,000	\$ 190,000
Financing Obligations	910,056	4,530,000	326,927	5,113,129	334,538
Governmental Activities					
Long-term Liabilities	\$ 2,955,056	\$ 4,530,000	\$ 506,927	\$ 6,978,129	\$ 524,538

# Note 9. Interest On Long Term Debt

Debt Service on the Statement of Activities includes \$82,055 in interest on financing obligations and \$92,163 in interest on bonds.

# **Note 10.** Related Party Transactions

The Rockcastle County Fiscal Court conducted business with Broadhead Farm Equipment, which is owned by Magistrate Bill McKinney's brother. The County purchased equipment and parts from Broadhead Farm Equipment for the fiscal year ended June 30, 2009. These transactions are considered to be related party transactions.

#### **Note 11. Employee Retirement System**

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent.

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 9 percent of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 29.50 percent.

The contribution requirement for CERS for the years ended June 30, 2009, 2008 and 2007 were \$259,874, \$293,816, and \$221,405, respectively

# **Note 11. Employee Retirement System (Continued)**

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must met the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

### **Note 12. Deferred Compensation**

Rockcastle County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate. These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing The Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in The Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority, 105 Sea Hero Road, Suite 1, Frankfort, KY 40601-8862, or by telephone at 502-573-7925.

#### Note 13. Conduit Debt

To provide for construction of a 24,000 square foot facility at the Rockcastle County Industrial Park, the County has issued notes payable to Community Trust Bank. The notes are payable solely from and secured by a pledge of rentals to be received from lease agreements between the Industrial Authority and a tenant. The notes do not constitute a debt or pledge of the faith and credit of the County, and accordingly have not been reported in the accompanying financial statements. The balance of the notes at June 30, 2009 was \$1,785,243.

#### Note 14. Insurance

For the fiscal year ended June 30, 2009, Rockcastle County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the member, the members are responsible for the payment of the excess losses.

#### Note 15. Deficit Fund Balances

The Rockcastle County Fiscal Court ended the fiscal year ended June 30, 2009 with a deficit fund balance of \$36,966 in the Jail Fund.

#### Note 16. Escrow Account

The Rockcastle County Fiscal Court issued refunding bonds in April 2007. The proceeds were placed in an escrow account to retire old debt at a later date. As of June 30, 2009, the escrow account had a balance of \$1,110,454.

### **Note 17. Subsequent Events**

No events have occurred subsequent to the date of the financial statements that would require adjustment to or disclosure in the financial statements. The Organization has evaluated subsequent events through January 22, 2010, which is the date the financial statements were available to be issued.



### ROCKCASTLE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

### ROCKCASTLE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

#### For The Year Ended June 30, 2009

	GENERAL FUND							
		Budgeted	Amo	ounts		Actual Amounts, Budgetary	Fin	ance with al Budget Positive
		Original		Final	`	Basis)	(N	legative)
REVENUES						•		
Taxes	\$	1,862,050	\$	1,875,334	\$	1,801,729	\$	(73,605)
In Lieu Tax Payments		18,700		18,700		35,096		16,396
Excess Fees		43,200		62,259		20,671		(41,588)
Licenses and Permits		20,750		20,750		18,687		(2,063)
Intergovernmental Revenue		221,545		743,985		894,922		150,937
Charges for Services		15,500		15,500		11,049		(4,451)
Miscellaneous		33,000		65,458		63,608		(1,850)
Interest		5,000		7,122		4,277		(2,845)
Total Revenues		2,219,745		2,809,108		2,850,039		40,931
EXPENDITURES								
General Government		816,643		1,011,295		934,199		77,096
Protection to Persons and Property		70,650		234,915		220,711		14,204
General Health and Sanitation		55,870		189,789		186,588		3,201
Social Services		5,000		31,228		30,972		256
Recreation and Culture		9,500		125,839		109,816		16,023
Debt Service		81,971		163,283		1,818,867		(1,655,584)
Capital Projects				2,943,058		1,655,236		1,287,822
Administration		609,897		361,431		328,404		33,027
Total Expenditures		1,649,531		5,060,838		5,284,793		(223,955)
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)		570,214		(2,251,730)		(2,434,754)		(183,024)
OTHER FINANCING SOURCES (USES)								
Financing Obligation Proceeds				2,814,087		1,780,000		(1,034,087)
Transfers From Other Funds				2,011,007		1,332,293		1,332,293
Transfers From Other Funds		(400.04.1)		( <b>400 04</b> 1)		1,332,293		1,332,273

(600,214)

(600,214)

(30,000)

30,000

0 \$

(600,214)

(37,857)

37,857

0

2,213,873

(654,705)

22,834

37,857

<u>60,6</u>91

2,457,588

(54,491)

243,715

60,691

60,691

Transfers To Other Funds

Net Changes in Fund Balance

Fund Balance - Beginning

Fund Balance - Ending

Total Other Financing Sources (Uses)

#### ROCKCASTLE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

	ROAD FUND						
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)			
REVENUES							
In Lieu Tax Payments	\$ 25,000	\$ 70,323	\$ 70,323	\$			
Intergovernmental Revenue	1,013,500	1,218,953	1,208,399	(10,554)			
Miscellaneous	6,000	7,924	7,594	(330)			
Interest	1,200	1,200	989	(211)			
Total Revenues	1,045,700	1,298,400	1,287,305	(11,095)			
EXPENDITURES							
General Government	18,000	18,000		18,000			
General Health and Sanitation	45,000	45,000		45,000			
Roads	747,000	876,965	874,100	2,865			
Debt Service	239,978	239,978	239,972	6			
Administration	189,965	338,680	185,295	153,385			
Total Expenditures	1,239,943	1,518,623	1,299,367	219,256			
Excess (Deficiency) of Revenues Over Expenditures Before Other							
Financing Sources (Uses)	(194,243)	(220,223)	(12,062)	208,161			
OTHER FINANCING SOURCES (USES)							
Transfers From Other Funds	194,243	194,243	226,600	32,357			
Transfers To Other Funds		_	(226,600)	(226,600)			
Total Other Financing Sources (Uses)	194,243	194,243		(194,243)			
Net Changes in Fund Balance		(25,980)	(12,062)	13,918			
Fund Balance - Beginning		25,980	25,980				
Fund Balance - Ending	\$	\$	\$ 13,918	\$ 13,918			

#### ROCKCASTLE COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

	JAIL FUND							
	Budgeted Amounts Original Final			Actual Amounts, (Budgetary Basis)		Fin	iance with al Budget Positive Jegative)	
REVENUES	-	<u> </u>				24515)		ieguii e)
Intergovernmental Revenue	\$	825,630	\$	868,984	\$	711,770	\$	(157,214)
Charges for Services		30,500		39,354		20,584		(18,770)
Miscellaneous		21,500		23,540		17,911		(5,629)
Interest		1,000		1,000		389		(611)
Total Revenues		878,630		932,878		750,654		(182,224)
EXPENDITURES								
Protection to Persons and Property		913,044		965,029		860,454		104,575
Debt Service		100,764		106,799				106,799
Administration		207,122		203,350		152,526		50,824
Total Expenditures		1,220,930		1,275,178		1,012,980		262,198
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(342,300)		(342,300)		(262,326)		79,974
OTHER FINANCING SOURCES (USES) Transfers From Other Funds		342,300		242 200		359,016		16,716
Transfers To Other Funds		342,300		342,300		(106,797)		
Total Other Financing Sources (Uses)		342,300		342,300		252,219		(106,797) (90,081)
Total Other Financing Sources (Oses)		342,300		342,300		232,219		(90,001)
Net Changes in Fund Balance						(10,107)		(10,107)
Fund Balance - Beginning						(26,859)		(26,859)
Fund Balance - Ending	\$	0	\$	0	\$	(36,966)	\$	(36,966)

### ROCKCASTLE COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### June 30, 2009

#### **Note 1. Budgetary Information**

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the County by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the County by July 1.

The County may change the original budget by transferring appropriations at the activity level; however, the County may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### Note 2. General Fund Reconciliation

The General Fund Budgetary Comparison Schedule differs from the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds due to interfund payable to the Road Fund of \$50,000.

#### Note 3. Road Fund Reconciliation

The Road Fund Budgetary Comparison Schedule differs from the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds due to interfund receivable from the General Fund of \$50,000.

# ROCKCASTLE COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

# ROCKCASTLE COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

	LGEA Fund		Forestry Fund		911 Fund		CSEPP Fund	
ASSETS		runu		<u>runu</u>		runu		runu
Cash and Cash Equivalents	\$	62,427	\$	339	\$	13,804	\$	3,127
Total Assets		62,427		339		13,804		3,127
FUND BALANCES								
Reserved for: Encumbrances		2,700				2,137		4,279
Unreserved: Special Revenue Funds		59,727		339		11,667		(1,152)
Total Fund Balances	\$	62,427	\$	339	\$	13,804	\$	3,127

ROCKCASTLE COUNTY
COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS
Other Supplementary Information
June 30, 2009
(Continued)

-	LECP Fund	Fair	rgrounds Fund	No Gove	Total n-Major ernmental Funds
	\$ 2,241	\$	13,433	\$	95,371
	 2,241		13,433		95,371
-					
					9,116
					9,110
	 2,241		13,433		86,255
	\$ 2,241	\$	13,433	\$	95,371



### ROCKCASTLE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### ROCKCASTLE COUNTY

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

	LGFA Fund	Forestry Fund		911 Fund	
REVENUES					
Taxes	\$	\$	1,526	\$	223,243
Intergovernmental	227,702				
Miscellaneous					2,360
Interest	580		9		83
Total Revenues	228,282		1,535		225,686
EXPENDITURES					
General Government	73,121				
Protection to Persons and Property	50,523		2,555		190,276
General Health and Sanitation	38,710				
Recreation and Culture	6,481				
Debt Service	3,600				19,646
Administration	9,917				36,142
Total Expenditures	182,352		2,555		246,064
Excess (Deficiency) of Revenues Expenditures Before Transfers					
Financing Sources (Uses)	45,930		(1,020)		(20,378)
Other Financing Sources					
Transfers From Other Funds			1,000		30,000
Total Other Financing Sources			1,000		30,000
Net Change in Fund Balances	45,930		(20)		9,622
Fund Balances - Beginning	16,497		359		4,182
Fund Balances - Ending	\$ 62,427	\$	339	\$	13,804

# ROCKCASTLE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2009 (Continued)

						Total
					No	on-Major
(	CSEPP	LECP	Fai	rgrounds	Gov	ernmental
	Fund	Fund		Fund		Funds
\$		\$	\$		\$	224,769
	144,935	893				373,530
	1,338			12,550		16,248
		 				672
	146,273	 893		12,550		615,219
						73,121
	153,153					396,507
						38,710
				8,777		15,258
						23,246
	17,637					63,696
	170,790			8,777		610,538
	(24,517)	893		3,773		4,681
		 				31,000
		 				31,000
	(24,517)	893		3,773		35,681
	27,644	1,348		9,660		59,690
\$	3,127	\$ 2,241	\$	13,433	\$	95,371



# ROCKCASTLE COUNTY INDUSTRIAL DEVELOPMENT AUTHORITY COMPONENT UNIT OF ROCKCASTLE COUNTY BALANCE SHEET - GOVERNMENTAL FUND - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

# ROCKCASTLE COUNTY INDUSTRIAL DEVELOPMENT AUTHORITY COMPONENT UNIT OF ROCKCASTLE COUNTY BALANCE SHEET- COMPONENT UNIT- MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

Rockcastle County
<b>Industrial Development</b>

	ai Developinei
A	<u>uthority</u>
\$	358,908
\$	358,908
\$	358,908
\$	358,908

#### **Reconciliation to Statement of Net Assets:**

Total Fund Balance	\$	358,908
Amounts Reported For Governmental Activities In The Statement		
Of Net Assets Are Different Because:		
Capital Assets Used in Governmental Activities Are Not Financial Resource	es	
And Therefore Are Not Reported in the Funds.		3,795,162
Accumulated Depreciation		(3,600)
Long-term Debt is Not Due And Payable in the Current Period And,		
Therefore, Is Not Reported in the Funds.		
Due Within One Year - Note Payments		(232,708)
Due in More Than One Year - Note Payments		(1,552,535)
Net Assets Of Governmental Activities	\$	2,365,227



# ROCKCASTLE COUNTY INDUSTRIAL DEVELOPMENT AUTHORITY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - COMPONENT UNIT - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

# ROCKCASTLE COUNTY INDUSTRIAL DEVELOPMENT AUTHORITY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - COMPONENT UNIT - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

	Rockcastle County Industrial Development Authority	
REVENUES		
Intergovernmental Revenue	\$	1,451,555
Miscellaneous		112,120
Interest		3,888
Total Revenues		1,567,563
EXPENDITURES		
Capital Projects		3,198,162
Administration		40,555
Total Expenditures		3,238,717
Deficiency of Revenues Over		
Expenditures Before Other		
Financing Sources		(1,671,154)
OTHER FINANCING SOURCES		
Debt Proceeds		1,785,243
Total Other Financing Sources		1,785,243
Net Change in Fund Balances		114,089
Fund Balances - Beginning		244,819

#### **Reconciliation to the Statement of Activities:**

Fund Balances - Ending

Net Change in Fund Balances - Rockcastle County Industrial Development Auth	\$ 114,089
Governmental Fund report capital outlays as expenditures. However, in the	
Statement of Activities the cost of those assets are allocated over their	
estimated useful lives and reported as depreciation expense.	3,198,162
Accumulated Depreciation	(1,200)
The proceeds for the issuance notes payable provide current financial resources	
and are reported in this fund financial statement but they are presented	
as liabilities in the statement of net assets.	(1,785,243)
The proceeds for the sale of fixed assets provide current financial resources	
and are reported in this fund financial statement but only the gain or loss	
is presented in the statement of net assets. This amount represents net	
book value of the capital asset disposed of.	(78,000)
Change in Net Assets of Rockcastle County Industrial Development Authority	\$ 1,447,808

358,908



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable George "Buzz" Carloftis, Rockcastle County Judge/Executive Members of the Rockcastle County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely component unit, each major fund, and the aggregate remaining fund information of Rockcastle County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 22, 2010. Rockcastle County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Rockcastle County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rockcastle County Fiscal Court's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Rockcastle County Fiscal Court's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affect Rockcastle County Fiscal Court's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of Rockcastle County Fiscal Court's financial statements that is more than inconsequential will not be prevented or detected by Rockcastle County Fiscal Court's internal control. We consider the deficiencies included in the accompanying comments and recommendations as items 2009-06 and 2009-07 to be significant deficiencies in internal control over financial reporting.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### <u>Internal Control Over Financial Reporting</u> (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Rockcastle County Fiscal Court's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiencies described above to be material weaknesses.

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether Rockcastle County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and which are included in the accompanying comments and recommendations as items 2009-01, 2009-02, 2009-03, 2009-04 and 2009-05.

The Rockcastle County Judge/Executive's responses to the findings identified in our audit are described in the accompanying comments and recommendations. We did not audit the responses and accordingly, we express no opinion on them.

This report is intended solely for the information and use of management and the Department for Local Government, and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

**Baldwin CPAs, PLLC** Baldwin CPAs, PLLC January 22, 2010

### ROCKCASTLE COUNTY COMMENTS AND RECOMMENDATIONS

#### ROCKCASTLE COUNTY COMMENTS AND RECOMMENDATIONS For the Year Ended June 30, 2009

#### **STATE LAW AND REGULATIONS:**

#### 2009-01 The Fiscal Court Has A Shortage In Jail Fund

As of June 30, 2009, the Rockcastle County Fiscal Court had negative unreserved fund balance of \$87,157 in the Jail Fund. The fund shortage is a result of unpaid obligations that were due by fiscal year ended June 30, 2009. There was also a cash deficit in the Jail Fund totaling \$36,966.

KRS 68.110 states "The fiscal court shall not in any year expend any money in excess of the amount annually levied and collected for that year...". We recommend that the Fiscal Court comply with KRS 68.110 and eliminate the shortage in the General and Jail Funds.

County Judge/Executive George "Buzz" Carloftis's Response: Efforts will be made to correct this in the future.

#### 2009-02 All Invoices Should Be Paid Within Thirty Days As Required By KRS 65.140

During our expenditure and encumbrance testing, we noted several expenditures that were not paid within thirty working days as required by KRS 65.140. KRS 65.140 states that "unless the purchaser and vendor otherwise contract, all bills for goods and services shall be paid within thirty (30) working days of receipt of a vendor's invoice except when payment is delayed because the purchaser has made a written disapproval of improper performances or improper invoicing by the vendor or by the vendor's subcontractor". We recommend that the County comply with KRS 65.140 by paying all invoices within thirty working days.

County Judge/Executive George "Buzz" Carloftis's Response: Agree.

ROCKCASTLE COUNTY COMMENTS AND RECOMMENDATIONS For the Year Ended June 30, 2009 (Continued)

#### STATE LAWS AND REGULATIONS: (Continued)

### 2009-03 The Fiscal Court Should Budget All Funds Utilized By The County And Maintain Proper Accounting Records

The Rockcastle County Debt Service Fund is a major fund of the County. During fiscal year ended June 30, 2009, this fund accounted for debt incurred for road resurfacing and purchases of land and an ambulance. The County included the debt on the liabilities section of the quarterly; however, they did not budget for this fund. Also, the County did not maintain accounting records or properly include the debt on the quarterly financial report. KRS 68.240 (1) states, "The County judge/executive shall annually prepare a proposed budget for the expenditure of all funds." Since the County is financially accountable and legally obligated for this debt, they should properly account for the financial activity. We recommend the County maintain a receipts and disbursements ledger, reconcile the account monthly, and include on the quarterly financial reports.

County Judge/Executive George "Buzz" Carloftis's Response: Agree.

#### 2009-04 Transfers From Restricted Funds Should Be Returned

During fiscal year ended June 30, 2008, the County transferred \$175,000 in restricted Road Fund monies to the General Fund. Subsequently, the County returned \$125,000 leaving a balance of \$50,000 due the Road Fund from the General Fund. According to the Department for Local Government (DLG), if counties use restricted funds for anything other than the designated purpose, the use must be repaid to the restricted account within the same fiscal year. We recommend that the General Fund transfer \$50,000 back to the Road Fund.

County Judge/Executive George "Buzz" Carloftis's Response: Agree.

#### 2009-05 The Deposits Of The Industrial Development Authority Are Not Fully Collateralized

The Rockcastle County Industrial Development Authority does not have a written security agreement protecting public funds. KRS 41.240 requires that public entities obtain a written security agreement and depositories maintain sufficient pledged securities to protect public funds. We recommend the Industrial Development Authority obtain a written security agreement and monitor pledged securities maintained by depositories.

County Judge/Executive George "Buzz" Carloftis's Response: Agree and will assure RCIDA Board is aware and complies.

ROCKCASTLE COUNTY COMMENTS AND RECOMMENDATIONS For the Year Ended June 30, 2009 (Continued)

#### INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES AND MATERIAL WEAKNESSES:

#### 2009-06 The Fiscal Court Lacks Adequate Segregation Of Duties

The County has a lack of segregation of duties over receipts and disbursements. The Finance Officer receives the mail, posts to the receipts ledger, and gives the receipts to the County Treasurer to prepare the deposit. The Finance Officer also approves purchases, prepares the claim list, and prepares and posts checks. Checks are not compared to supporting documentation before signing. No documented review or compensating controls exist over these areas. Adequate segregation of duties would prevent the same person from having a significant role in the receiving, recording, and reporting of receipts, reconciliation of those receipts, or in the approval of purchases and preparation of the claims list and checks. The County should strengthen internal controls by segregating these duties. If segregation of duties is not possible, due to a limited number of staff, strong oversight should be implemented. The employee providing this oversight should document his or her review by initialing source documents.

County Judge/Executive George "Buzz" Carloftis's Response: County Judge/Executive and Treasurer will have listing of Fiscal Court's approved claims list prior to signing checks.

#### 2009-07 The Industrial Development Authority Lacks Adequate Segregation Of Duties

A lack of segregation of duties exists over all accounting functions. The chairman receives and deposits the receipts, prepares the checks and monthly financial reports. In addition, he is the president of the financial institution in which funds are deposited. Adequate segregation of duties would prevent the same person from having a significant role in the receiving process, recording, and reporting of receipts and disbursements. The Industrial Development Authority Board should strengthen internal controls by either segregating the duties or by implementing and documenting compensating controls.

If one employee is solely responsible for the receipt, disbursement, and reporting and reconciling process, the risk of misappropriation of assets and/or fraudulent financial reporting increases. We recommend the airport board separate the duties in preparing and depositing receipts, recording transactions, preparing checks, and reconciling bank accounts. If these duties cannot be segregated due to limited staff or budget, strong oversight should be provided over the employee responsible for these duties.

County Judge/Executive George "Buzz" Carloftis's Response: Agree.



### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### ROCKCASTLE COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISSTANCE PROGRAM

#### ROCKCASTLE COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2009

The Rockcastle County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

George "Buzz" Carloftis County Judge/Executive

Joseph B Clontz